

Message Text

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60

ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

OIC-04 SPM-01 AID-20 CIAE-00 COME-00 EB-11 FRB-03

INR-11 NSAE-00 TRSE-00 XMB-07 OPIC-12 SP-03 CIEP-03

LAB-06 SIL-01 OMB-01 NSC-07 SS-20 STR-08 CEA-02 PA-04

PRS-01 L-03 H-03 AGR-20 TAR-02 SWF-02 USIA-15 DRC-01

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P R 031300Z AUG 74

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 7600

INFO USUN NEW YORK 898

C O N F I D E N T I A L GENEVA 5040

E.O. 11652: GDS

TAGS: ECOSOC, EGEN, EN

SUBJ: 57TH ECOSOC-OMNIBUS RESOLUTION

REF: GENEVA'S 5004

SUMMARY: COUNCIL ADOPTED OMNIBUS RES AS TRANSMITTED
GENEVA 5000 AND PRECEDING TELS AFTER US REQUESTED
VOTE-44 IN FAVOR, THE U.S. "NO", PLUS 6 WEO ABSTEN-
TIONS. REJECTION OF CONSENSUS CONFIRMED G-77 PYRRHIC
VICTORY IN CONTACT GROUP AND LEADING AMBASSADORS LDCS
RECOGNIZED THIS ACTION AS SET BACK FOR DECLARATION
AND PROGRAM OF ACTION, AS WELL AS CHALLENGE TO SYSTEM
OF CONSENSUS AS IT HAS EVOLVED IN UN OVER RECENT PAST.
END SUMMARY.

1. CONTACT GROUP RECOGNIZED AT EARLY STATE THAT MAJOR
PROBLEM THIS SESSION ECOSOC WAS MANNER OF REFERENCE FOR
PROGRAM OF ACTION IN MANY RESOLUTIONS, PARTICULARLY
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OMNIBUS. THIS ISSUE WAS UNDER CONSTANT DISCUSSION IN

CORRIDORS AND SMALL GROUPS AND WAS NOT DIRECTLY ADDRESSED IN COMMITTEE. ESSENTIALLY WEOS DEMANDED RECOGNITION OF RESERVATIONS AS EXPRESSED IN NEW YORK BUT WERE WILLING TO ACCEPT INJUNCTION TO KEEP THEM UNDER CONSTANT REVIEW AND EMPHATICALLY UNWILLING TO ACCEPT ADDITIONAL PHRASE "WITH A VIEW TO WITHDRAWING THEM". LDOS ON THE OTHER HAND DEMANDED BLANKET ENDORSEMENT OF G-77 RESOLUTION AND WERE UNWILLING TO ACKNOWLEDGE RESERVATIONS IN PUBLIC DOCUMENT. WEOS FELT THAT SINGLE SENTENCE CHAPPEAU COULD COVER THEIR CONCERNS. US INSISTED IN COMMITTEE AND OTHERWISE THAT ANY ACCEPTABLE FORMULA ALONG THESE LINES WOULD HAVE "CONSEQUENTIAL CHANGES" FOR THE TEXT OF RESOLUTIONS SINCE WE WOULD NOT SUPPORT ACTION PROGRAM IMPLEMENTATION BY GOVERNMENTS OR UN BODIES AS CALLED FOR IN RESOLUTION.

2. G-77 IN CONTACT GROUP STEADFASTLY REJECTED EVERY SIGNIFICANT PROPOSAL MADE BY WEOS OR SOCIALIST STATES FOR INTRODUCTION OF NEW IDEAS OR MODIFICATION OF G-77 DRAFT. A FEW MINOR CHANGES WERE ACCOMMODATED, SUCH AS THOSE CONCERNED WITH PUBLIC INFORMATION ACTIVITIES AND EMPHASIS ON THE IMPORTANCE FOR MID TERM REVIEW OF RESPONSES BY GOVERNMENTS AND OTHERS TO SYG REQUEST FOR INFORMATION.

3. ON THURSDAY AND FRIDAY COUNCIL PRESIDENT KARHILO ASSEMBLED SMALL AMBASSADORIAL GROUP TO SOLVE THIS PROBLEM. GROUP INCLUDED PAKISTAN (AKHUND AND NAIK); INDIA(MISHRA); YUGOSLOVIA (2 AMBASSADORS); ALGERIA, USSR; BRAZIL; SWEDEN; EC-SPOKESMAN/"INFORMER" ROUGE AND US (TANK). GROUP MET FOUR TIMES WITH LDOS PRESSING HEAVILY FOR CONSENSUS: ON BASIS OF CHAPPEAU STATEMENT INCLUDING PHRASE "WITH A VIEW TO WITHDRAWING THEM"; A SEPARATE RESOLUTION TO THE SAME EFFECT; OR A STATEMENT BY COUNCIL PRESIDENT AFTER ADOPTION WITH "BALANCING TEXT" RECOGNIZING THAT WEOS AND OTHERS HAD PLACED RESERVATIONS ON DECLARATION AND PROGRAM OF ACTION AND RECOGNIZING THAT LDOS HOPED THAT CONSTANT REVIEW WILL LEAD TO WITHDRAWING THEM AS INDICATED REFTLE.

4. AT 4 P., FRIDAY MEETING US REP STATED THAT WITH NO
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CHANGE IN RESOLUTION TEXT NOW POSSIBLE THAT US WOULD REQUEST VOTE, WOULD VOTE "NO", AND WOULD REQUEST PARAGRAPH BY PARAGRAPH VOTE FOR 6 PARAGRAPHS ILLUSTRATING OUR OPPOSITION TO IMPLEMENTATION PROGRAM OF ACTION AND AT SAME TIME INDICATING BY SUBTRACTION THE GENERAL SUPPORT FOR OTHER ELEMENTS OF TEXT. STUNNED TO PERHAPS THREE MINUTE SILENCE, SEVERAL QUERIED PROSPECT OF EVEN REMOTE POSSIBILITY OF CHANGE IN US POSITION AND EXPRESSED WILLINGNESS TO POSTPONE

SESSION TO LATE EVENING OR MIDNIGHT OR SATURDAY OR SUNDAY; EXPRESSED CONCERN THIS UNDOUBTED SET BACK TO PROGRAM OF ACTION (NAIK AS G-77 SPOKESMAN); EXPRESSED CONCERN OF IMPLICATION FOR CONSENSUS SYTEM (ALGERIAN AND USSR). ONLY AMBASSADOR WHO STATED THAT WORD FORMULA IS NOT POSSIBLE UNTIL REALITIES OF US POSITION RECOGNIZED WAS INDIA'S MISHRA. US DEL STATED THAT HE SAW NO POINT TO PROLONGING SESSION, EXPLAINED WE CAME TO THIS DECISION WITH CERTAIN REGRET, SAID HE SAW NO PONT TO DEFER 50'CLOCK MEETING AND OUTLINED CLEARLY FULL US PLAN IDENTIFYING SPECIFIC PARAS ON WHICH SEPARATE VOTE WOULD BE REQUESTED AND INDICATED VOTING PATTERN ON THESE, ON SECTIONS AND ON THE RESOLUTION AS WHOLE; AGREED THAT ALL GROUP LEADERS SHOULD ACCORDINGLY INFORM THEIR REPRESENTATIVE GROUPS IN REMAINING 20 MINUTES PRIOR SCHEDULED 5P.M. MEETING. THIS CANDOR WAS APPRECIATED AND SECENERIO OF STATEMENTS AGREED.

5. IN PLENARY G-77 PROPOSED VOTE ON 4 ADDITIONAL PARAS AND SECTION B AND C AS A WHOLE. OBJECT WAS TO IDENTIFY AREAS FOR POSITIVE US ENDORSEMENT. LIST OMITTED PARAS WHERE US DIFFICULTIES KNOWN. USSR ALSO PROPOSED VOTE ON PARA CALLING FOR CONTRIBUTIONS TO EMERGENCY PROGRAM ON WHICH SOVIET BLOC ABSTAINED. US NEGATIVE VOTES ON 6 PARAS AND SECTION C WERE BASED ON ASPECTS OF IMPLEMTNATION OF PROGRAM OF ACTION. ON THESE VOTES WE GOT EC SUPPORT, PLUS CANADA AND JAPAN FOR TOTAL OF 5 TO 7 ABSTENTIONS IN 4 BASES. WE WERE NOT SUPPORTED IN TWO CASES WHERE IMPLEMENTATION WAS TO BE ACCOMPLISHED BY UN BODIES OR EXECUTIVE HEADS. OVERALL VOTE ON RESOLUTION WAS 44 AGREED, US "NO" AND 6 ABSTENTIONS.

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6 COMMENT: US DEL REGARDS THIS RESULT HIGHLY FAVORABLE AND FEELS WE HAVE TAKEN AN IMPORTANT STEP TOWARD RECOGNITION OF THE REALITY OF WESTERN RESERVATIONS ON THE PROGRAM OF ACTION. THERE WILL ALSO BE REPERCUSSIONS AND PERHPAS A CHECKING OF THE USE OF CONSENSUS AS A FORMULA AND MOST CERTAINLY OF A CLAIM OF CONSENSUS WHERE IT DOES NOT REALLY EXIST. CONCLUDING US STATEMENT IN PLENARY BY AMBASSADOR FERGUSON HEAVILY UNDERSCORED THIS THRUST IN US THINKING AND WAS EFFECTIVE CAPSTONE FOR US POSITIONS 57TH ECOSOC REFLECTED IN OUR VOTING PATTERNS. FERGUSONS'S STATEMENT SENT SEPTTEL. HIGHLY REGARDED BY WESTERNS, PLUS IBRD, IMF AND DAC REPRESENTATIVES, FOR ITS SUBSTANTIVE CONTENT AS WELL AS CLARITY AND GENERAL EXCELLENCE. EXPECT THIS STATEMENT TO BE KEY STATEMENT IN REPORTS OF

IMF AND IBRD REPS. DALE

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